

DEPARTMENT OF VETERANS AFFAIRS
Justification and Approval
For
Other Than Full and Open Competition

1. **Contracting Activity:** VISN 10, Louis Stokes Cleveland VAMC.
Purchase Request Number: 541-14-2-5986-0015.
2. **Nature and/or Description of the Action Being Processed:** Construction Project No: 541-14-101 "Expand and Renovate Nuclear Medicine and Radiology". Project will renovate approximately 18,600 sf for Nuclear Medicine patient care and Radiology staff offices. The project includes alterations to architectural walls and finishes, mechanical, piping, and electrical work, utility systems, electrical and plumbing (MEP) systems. Project will be awarded as a new Firm Fixed Price construction contract, competed through the Invitation for Bid process.
3. **Description of Supplies/Services Required to Meet the Agency's Needs:** "Corbin-Russwin" removable core locking cylinders. Cylinders are removable with a special key or tool without disassembly of knob or lockset. Core meets the medical center policy for key locks. One grand master key is available to open all doors by authorized individuals. (Medical Center Director and Police) The estimated value of the removable core locking cylinder materials required for this project is \$~~2,000,000~~.
4. **Statutory Authority Permitting Other than Full and Open Competition:** The product is being procured under the authority of 41 U.S.C. 253 (c) (1), FAR Part 6.302-1 (a) (2).

 - (X) (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1;
 - () (2) Unusual and Compelling Urgency per FAR 6.302-2;
 - () (3) Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per FAR 6.302-3;
 - () (4) International Agreement per FAR 6.302-4
 - () (5) Authorized or Required by Statute FAR 6.302-5;
 - () (6) National Security per FAR 6.302-6;
 - () (7) Public Interest per FAR 6.302-7;
5. **Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority).** To meet needs stated above the medical center currently utilizes a "Corbin-Russwin HO Keyway Great Grand Master Key System", single master key system is essential to the Governments requirements, thereby precluding consideration of a product manufactured by another company. In addition the core system is a requirement of VA engineering policy MP-3. As the Cleveland VA medical center continues to move toward consolidation, patient and staff safety concerns remain at the forefront of design decisions when selecting systems. Accordingly, Corbin-Russwin is the only manufacture capable of providing the lock cylinders described in section 3 above without the Veteran's Health Administration experiencing substantial duplication of cost that could not be expected to be recovered through competition. To change to a different locking system would require numerous master keys potentially causing delays in accessing all area of the campus in event of emergencies. The lock set

requested allows the facility to expand and renovate as required and maintain the ability to meet patient and staff safety requirements.

6. **Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:** This construction project will be competed and synopsis on Fed Biz Ops (www.fbo.gov) and will indicate the requirement for brand name specification for the Corbin Russwin Locking Cylinders. Since the construction contract is being awarded as a firm fixed price contract through competitive sealed bidding, the bidders are incentivized to locate the supplier that will provide the item at the most economical price.
7. **Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:** It is anticipated that two (2) or more bids will be received through the sealed bidding process. If two (2) or more bids are received than the cost of the entire project will be considered fair and reasonable to the government based on competition.
8. **Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:** Medical center has investigated the ability of other lock manufactures to operate within the requirement to have the ability to open all doors with one single grand master key and have not found this to be a possibility. Corbin-Russwin locks are a national known manufacturer with numerous distributors available.
9. **Any Other Facts Supporting the Use of Other than Full and Open Competition:** None. See Item 5 above.
10. **Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:** No market research was conducted as the lock cylinders must be Corbin-Russwin. This project was designed by an Architect/Engineer firm, which submitted an estimate for the Corbin-Russwin core locking system.
11. **A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:** Not Applicable – See section 5 above.
12. **Requirements Certification:** I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.



Daniel W. Ramer
Chief, Architecture and Design
Louis Stokes Cleveland VAMC

1/23/14
Date

13. Approvals in accordance with FAR 6.304

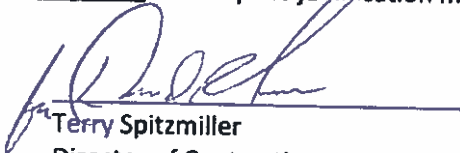
- a. **Contracting Officer's Certification:** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.



Donald P. Tam
Contracting Officer
Network Contracting Office (NCO) 10

5-16-14
Date

- b. **NCM/PCM:** I certify the justification meets requirements for other than full and open competition.



Terry Spitzmiller
Director of Contracting
Network Contracting Office (NCO) 10

5-16-14
Date